

## Message Text

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 SSO-00 NSCE-00 NSC-07 INR-10

INRE-00 CIAE-00 L-02 EB-03 DRC-01 RSC-01 /042 W

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O 101930Z OCT 74

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 6214

C O N F I D E N T I A L USUN 3918

LIMDIS

FOR AMBASSADOR BUFFUM, IO

E.O. 11652: GDS

TAGS: UNGA, EGEN

SUBJ: VOTING STRATEGY ON ECONOMIC ISSUES

REF: A) STATE 22174 B) USUN 3873

1. MISSION STRONGLY URGES DEPARTMENT'S APPROVAL VOTING STRATEGY ON ECONOMIC ISSUES SECOND COMMITTEE AND PLENARY SET FORTH BELOW. OBJECT OF STRATEGY IS TO MAINTAIN USG CREDIBILITY ON ECONOMIC ISSUES WHILE AVOIDING A CONFRONTATION WHICH WOULD SPILL OVER TO POLITICAL ISSUES WITH NEGATIVE EFFECTS ON OUR OBJECTIVES.

2. PENDING UNITAR RES LIKELY TO INCLUDE UNACCEPTABLE AMENDMENTS AS NEW OPERATIVE PARAGRAPH 4 REQUIRING UNITAR IN ITS PROGRAM TO IMPLEMENT "NEW INTERNATIONAL ECONOMIC ORDER". PURSUANT TO INSTRUCTIONS, MISSION OF COURSE WILL CALL FOR SEPARATE VOTE ON OFFENDING PARA AND VOTE NO. IN ADDITION, MISSION RECOMMENDS THAT NO VOTE BE CASE ON ENTIRE RES RATHER THAN SIMPLE ABSTENTION WITH EXPLANATION. AS REPORTING HAS INDICATED, UNITAR RES HAS BECOME THE ISSUE ON WHICH THE G-77 INTENDS TO TEST THE WILL OF US AND OTHER INDUSTRIALIZED COUNTRIES (REF B). WE BELIEVE IN THESE  
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CIRCUMSTANCES A NO VOTE IS REQUIRED IN ORDER TO

CLEARLY ESTABLISH AND SIGNAL US POSITION AGAINST IMPLEMENTATION OF NEW INTERNATIONAL ECONOMIC ORDER. IN OUR VIEW NO VOTE WILL ALSO STRENGTHEN RESOLVE OF EC-9 TO CONSIDER AT LEAST ABSTAINING RATHER THAN CASTING YES VOTES WITH RESERVATIONS. AS EXPERIENCE INDICATES, SUCH RESERVATIONS WILL BE IGNORED OR DISTORTED INTO YESES IN SUBSEQUENT PROCEEDINGS.

3. FOLLOWING UNITAR RES WILL BE SERIES OF AS MANY AS 30 RESES ON DEVELOPMENT OPERATIONS (ITEM 45). NORMALLY THESE RESES WOULD ROUTINELY BE DISPOSED OF BY CONSENSUS. HOWEVER, EXPERIENCE AT SUMMER ECOSOC CLEARLY DEMONSTRATES THAT AMENDMENTS WILL BE PROPOSED IN ALL CASES DIRECTING UN AGENCIES TO IMPLEMENT NEW INTERNATIONAL ECONOMIC ORDER. MISSION RECOMMENDS THAT IN EACH INSTANCE IN THE SECOND COMMITTEE US EVENTUALLY ABSTAIN ON WHOLE RES (AFTER FIRST SEEKING AND CASTING SEPARATE NEGATIVE VOTE ON OFFENDING PARA) WITH EXPLANATION THAT ABSTENTION ON OVERALL RES DOES NOT REPRESENT DECISION ON THE MERITS AND THAT US FINAL POSITION WILL BE EXPRESSED IN PLENARY WHERE WE WILL CAST NEGATIVE VOTE IF RES UNCHANGED.

4. THE OBJECT OF THE FOREGOING VOTING STRATEGY IS:  
(1) TO BUY TIME FOR DISPOSITION OF POLITICAL ISSUES IN OTHER COMMITTEES AND PLENARY. MISSION BELIEVES TIME-BUYING OPERATION ESSENTIAL TO AVOID SPILLOVER FROM SECOND COMMITTEE ON CONFRONTATION BETWEEN US AND G-77. MISSION FIRMLY OF THE OPINION THAT SERIES OF NO VOTES ON RESES FOLLOWING UNITAR RES WILL BE READ BY G-77 AND NON-ALIGNED AS DELIBERATE USG EFFORT TO FORCE CONFRONTATION TO SCUTTLE NEW ECONOMIC ORDER. REACTION OF FOREGOING GROUPS WILL BE TO MOBILIZE THIRD WORLD SOLIDARITY AGAINST US ACROSS THE BOARD, INCLUDING SUCH ISSUES AS KHMER REPRESENTATION, AND POSSIBLY KOREAN QUESTIONS AS WELL. OBJECT OF STRATEGY OF ABSTENTION IN SECOND COMMITTEE AT THIS STAGE AND CASTING DETERMINATIVE VOTE IN PLENARY IS TO AVOID GIVING SUCH SIGNAL TO G-77 AND NON-ALIGNED. (2) WE BELIEVE THAT BY ABSTAINING IN COMMITTEE WITH CLEAR INDICATION THAT, UNLESS OFFENDING MATERIAL REMOVED FROM RES US WOULD BE COMPELLED TO VOTE NO IN PLENARY, US BARGAINING LEVERAGE ON CLEANING UP RES  
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BEFORE PLENARY WOULD BE INCREASED.

5. ACTION REQUESTED: THAT FOREGOING VOTING STRATEGY BE APPROVED BY DEPARTMENT. URGENT RESPONSE NEEDED SINCE UNITAR RES MAY BE IN POSITION FOR VOTE FRIDAY AM.  
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## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, MEETING VOTING RECORDS, RELATIONS WITH INTERNATIONAL ORGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 10 OCT 1974  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** elyme  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
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**Disposition Reason:**  
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**Document Number:** 1974USUNN03918  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
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**Executive Order:** GS  
**Errors:** N/A  
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**Office:** ACTION IO  
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**Review Authority:** elyme  
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**Review Date:** 02 JUL 2002  
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**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** VOTING STRATEGY ON ECONOMIC ISSUES  
**TAGS:** EGEN, US, UNGA  
**To:** STATE  
**Type:** TE  
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